

## Message Text

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14

ACTION SS-30

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C O N F I D E N T I A L USUN 4267

EXDIS

E.O. 11652: GDS

TAGS: PFOR UNSC XF

SUBJ: US AND USSR IN ME: UNTSO AND UNEF

REF: USUN 4260

1. SUMMARY: ACCOMPANIED BY AMB. SCHAUFLE AND POLCOUNS, I AGAIN MET TONIGHT AFTER CLOSE OF SECURITY COUNCIL WITH SOVIET PERMREP MALIK, WHO ACCOMPANIED BY SAFRONCHUK, OVINNIKOV AND GOLUBNICHYI. WE MOVED DISCUSSION OF US AND SOVIET PARTICIPATION IN UNTSO FORWARD BY A FEW NUMBERS BUT REACHED NO UNDERSTANDING ON STAFFING UNEF. END SUMMARY.

2. MALIK OPENED CONVERSATION BY SAYING USUN HAD FAILED TO REPORT THAT MALIK HAD LAST NIGHT PLUMPED FOR 70 SOVIET AND 70 AMERICANS IN UNTSO. DR. KISSINGER HAD SHOWN OUR TELEGRAM TO AMBASSADOR DOBRYNIN WHO HAD NOTED THAT OMISSION. I TOLD MALIK WE WOULD CHANGE OUR NUMBER TONIGHT FROM 15-20 TO 25.

3. MALIK RESPONDED BY ASKING INTERPRETER TO READ FROM WHAT PURPORTED TO BE INSTRUCTIONS FROM MOSCOW. GIST OF INSTRUCTIONS WAS THAT US AND SOVIET OBSERVERS WOULD BE FULLY INTEGRATED INTO UNTSO "SO THAT TWO COUNTRIES WOULD HAVE SAME CONFIDENTIAL INFORMATION FROM SAME PLACE." FAILURE TO REACH AGREEMENT ON THIS POINT COULD "TORPEDO UNDERSTANDING" NOW EXISTING CONFIDENTIAL

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BETWEEN OUR TWO COUNTRIES, DEVELOPMENT USSR WOULD LIKE TO AVOID.

4. MALIK WENT ON TO CLAIM THAT NON-ALIGNED HAD SUPPORTED

SOVIETS ON "EQUITABLE GEOGRAPHICAL DISTRIBUTION" ISSUE TODAY. NON-ALIGNED HAD STRESSED THAT THERE SHOULD BE NO EXCEPTIONS TO THIS PRINCIPLE EXCEPT FOR THE FIVE PERMANENT MEMBERS OF THE SECURITY COUNCIL. REPRESENTATIVES OF WESTERN STATES ALWAYS STRESS CONCEPT OF BALANCE. MALIK ASKED RHETORICALLY HOW UNTSO COULD BE MORE UNBALANCED IF THE TOTAL NATO PRESENCE, NOW NUMBERING 110, WERE INCREASED TO 135 AND THE SOVIETS WITH 25 OBSERVERS WERE ONLY WARSAW PACT MEMBERS. I TOLD MALIK THAT USG WANTED ME TO REACH FRIENDLY AGREEMENT WITH HIM, BUT THAT I WAS PRESENT SOLELY TO DEBATE NUMBER OF SOVIETS AND AMERICANS. I COULD NOT REPRESENT NATO. MALIK SAID THE MORE SOVIETS AND AMERICANS IN UNTSO THE BETTER. HE ALLEGED IN PASSING THAT THE THREE CONTINGENTS OF UNEF SENT FROM CYPRUS HAD BEEN HEADED BY A CANADIAN COLONEL-- A NATO MAN. I INSISTED I COULD TALK ONLY ABOUT SOVIETS AND AMERICANS. US AND SOVIETS COULD NOT APPEAR TO DOMINATE UNTSO. ABSOLUTE MAXIMUM US PREPARED TO AGREE TO FOR UNTSO WOULD BE THAT OF LARGEST CONTINGENT NOW IN UNTSO. WE UNDERSTOOD SWEDES WERE MOST NUMEROUS WITH 30. MALIK SAID HE WOULD TAKE NOT OF THIS PROPOSAL AND SUGGESTED WE BOTH BUCK QUESTION TO HIGHER LEVEL. (HE SUBSEQUENTLY ASSERTED HIS RECORDS SHOWED NUMBER OF SWEDES IN UNTSO TO BE 36. OUR FILE SHOWS 32.)

5. TURNING TO UNEF, MALIK ASKED HOW MANY NATIONAL CONTINGENTS SHOULD BE INCLUDED. I SAID I KNEW NOTHING ABOUT THAT AND REGARDED IT AS SYG'S BUSINESS. MALIK AGAIN ALLUDED TO THE CANADIAN COLONEL FROM CYPRUS AND REFERRED TO THE PRINCIPLE OF EQUITABLE GEOGRAPHICAL DISTRIBUTION. SO-CALLED WEO'S (WESTERN EUROPEANS AND OTHERS) ALREADY HAD FOUR COUNTRIES REPRESENTED IN UNEF: FINNS, SWEDES, AUSTRIANS AND CANADIANS. OBVIOUSLY, THERE SHOULD BE CONTINGENTS FROM FOUR SOVIET BLOC COUNTRIES. I REPLIED US THOUGHT ONE ADDITIONAL PRINCIPLE NOW IMPORTANT: NO COUNTRY ACTIVELY HOSTILE TO ONE OF THE PARTIES SHOULD BE IN UNEF. MALIK LOOKED PAINED AND CALLED THIS "UN-FRIENDLY, COLD WAR-KIND OF APPROACH." I SAID I THOUGHT NON-CONFIDENTIAL

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ALIGNED IN SECURITY COUNCIL MIGHT AGREE THAT WE SHOULD HAVE NO ONE IN UNEF WHO IS FROM COUNTRY THAT IS MEMBER OF ANY ALLIANCE. MALIK RECALLED TRIUMPHANTLY THAT I HAD PROPOSED NORWAY, A MEMBER OF NATO. I REMINDED HIM THAT I HAD ONLY MENTIONED NORWAY AS EUROPEAN COUNTRY MEETING OUR CRITERIA WHICH HAD ALREADY VOLUNTEERED CONTINGENT. MALIK AGAIN RAISED POSSIBILITY OF AGREEMENT ON POLAND AND NORWAY AS EAST-WEST PAIR AND SAID THAT, SINCE SYG HAS ALREADY PICKED THREE WEO'S, NEXT STEP WAS TO CHOOSE THREE COUNTRIES FROM "SOVIET GROUP."

6. WE SEEMED AT THIS POINT TO BE GETTING NOWHERE, AND MALIK READILY AGREED TO MY SUGGESTION THAT WE CALL IT A NIGHT.

7. AS WE LEFT BUILDING, MALIK REVERTED TO THEME HE HAD  
BEEN RIDING ALL DAY LONG--THAT U.S. HAD LEAKED ELEMENTS  
OF OUR PRECEDING MEETING THIS SUBJECT. WE, OF COURSE,  
DENIED ANY LEAKS. MALIK INSISTED ON STRICTEST PROTECTION  
PRIVACY TONIGHTS MEETING. WE AGREED.  
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CONFIDENTIAL

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